# I MINA'BENTE NUEBI NA LIHESLATURAN GUÅHAN 2008 (SECOND) Regular Session

## **CERTIFICATION OF PASSAGE OF AN ACT TO I MAGA'LAHEN GUÅHAN**

This is to certify that Bill No. 383 (LS), "AN ACT TO AMEND §1512.1 AND ADD A NEW **§1512.2 TO TITLE 5, GUAM CODE ANNOTATED, RELATIVE TO THE FINANCING** OF A NEW LANDFILL; TO AMEND §§51504, 51507, AND 51508 OF TITLE 10, GUAM CODE ANNOTATED, RELATIVE TO RECYCLING; TO PERMIT USE OF LOT 439-R1, SANTA RITA, AS A SANITARY LANDFILL; TO AMEND §2104 OF TITLE 1, ANNOTATED. RELATIVE GUAM CODE TO THE COMMISSION ON DECOLONIZATION; TO AMEND §75102 OF TITLE 21, GUAM CODE ANNOTATED, **RELATIVE TO THE CHAMORRO LAND TRUST COMMISSION; AND TO AMEND** SECTION 8 OF PUBLIC LAW 29-82, RELATIVE TO THE GUAM POWER AUTHORITY LOAN," was on the 21<sup>st</sup> day of November, 2008, duly and regularly passed.

Judith T. Won Pat, Ed. D. Speaker

Attested:

**T**ina Rose Muña Barnes Senator and Secretary of the Legislature

This Act was received by I Maga'lahen Guåhan this	day of, 2008, at
<u>1153</u> o'clock <u>P</u> .M.	1 1, 1
	fing f bun t

Assistant Staff Officer Maga'lahi's Office

APPROVED:

FELIX P. CAMACHO I Maga'lahen Guåhan

Date: \_\_\_\_\_

Public Law No.

## I MINA'BENTE NUEBI NA LIHESLATURAN GUÅHAN 2008 (SECOND) Regular Session

#### **Bill No. 383 (LS)**

As amended in the Committee of the Whole.

Introduced:

Committee on Calendar

by request of I Maga'lahen Guåhan. the Governor of Guam, in accordance with the Organic Act of Guam.

AN ACT TO AMEND §1512.1 AND ADD A NEW §1512.2 TO TITLE 5, GUAM CODE ANNOTATED, RELATIVE TO THE FINANCING OF A NEW LANDFILL; TO AMEND §§51504, 51507, AND 51508 OF TITLE 10, GUAM CODE ANNOTATED, **RELATIVE TO RECYCLING; TO PERMIT USE OF LOT 439-R1, SANTA RITA, AS A SANITARY LANDFILL; TO AMEND §2104 OF TITLE 1, GUAM CODE ANNOTATED, RELATIVE** TO THE COMMISSION ON DECOLONIZATION: TO AMEND **§75102** OF TITLE 21. GUAM CODE ANNOTATED. RELATIVE TO THE **CHAMORRO** LAND TRUST **COMMISSION: AND TO AMEND SECTION 8 OF PUBLIC** 29-82. **RELATIVE** TO THE **GUAM** POWER LAW **AUTHORITY LOAN.** 

1 **BE IT ENACTED BY THE PEOPLE OF GUAM:** 

- 2 Section 1. Subsection (i) of §1512.1 of Title 5, Guam Code Annotated, is
- 3 hereby amended to read:
- 4

Use of Proceeds from the Sale of the Bonds. The proceeds "(i) 5 from the sale of the bonds *shall* be used and are hereby appropriated to (i) pay the General Fund expenses described below in this Subsection, (ii) 6 7 establish necessary reserves, (iii) pay expenses relating to the authorization, 8 sale and issuance of the bonds, including, without limitation, printing costs,

costs of reproducing documents, credit enhancement fees, underwriting, 1 2 legal, financial advisory and accounting fees and charges, fees paid to banks 3 or other financial institutions providing credit enhancement, costs of credit 4 ratings and other costs, charges and fees in connection with the issuance, sale and delivery of the bonds, and (iv) fund capitalized interest on the bonds 5 6 for a period ending not later than thirty (30) months after their issuance. The General Fund expenses authorized to be paid with the proceeds of the 7 8 bonds are as follows and *shall* be paid in the following order of priority:

9 (1) Cost of Living Adjustment (COLA) to discharge finally 10 and permanently the obligations of the government incurred pursuant 11 to the settlement agreement entered into between the Government of 12 Guam and the COLA Class as ordered by the Judgment in Rios v. 13 Camacho, Superior Court Case No. SP0206-93: \$92,000,000;

14 (2) 2006 and prior year individual and corporate tax refunds
15 including interest, *if* any, thereon and individual tax refunds *shall* be
16 paid first: \$112,000,000;

17 (3) Health Care Capital Improvement Projects at the Guam
18 Memorial Hospital: \$11,000,000;

19(4) amounts past due as contributions to the Government of20Guam Retirement Fund, including interest, *if* any, thereon, on behalf21of the following:

 22
 (a) Guam Memorial Hospital: \$14,953,216

 23
 (b) Guam Public School System: \$16,867,640.

 24
 Total
 \$246,820,856

Payments made pursuant to this Subsection *shall* apply to any other appropriations for the same items and *shall not* constitute double appropriations.

1 Upon the issuance of the bonds authorized by this Section, IMaga'lahi is authorized to reprogram to pay costs of a new landfill the 2 3 following amounts from the following priority categories, with the balance of the respective priority category to be used for its original purpose prior to 4 5 the use of such bond proceeds for the landfill from any subsequent category: (X) up to Seven Million Dollars (\$7,000,000) of the amount provided for 6 payment of the COLA, (Y) up to Seven Million Dollars (\$7,000,000) of the 7 amount provided for payment of tax refunds, and (Z) up to Six Million 8 Dollars (\$6,000,000) from the amount provided for Guam Memorial 9 10 Hospital; and *further provided*, that the proceeds of the first revenue *bonds* or other obligations issued by the government to finance the costs of the new 11 12 landfill shall be used to reimburse the General Fund, whereupon such 13 reimbursement amounts shall be used to pay the General Fund expenses 14 listed in subparagraphs (1) through (3) of this Subsection in amounts not 15 *exceeding* the amounts reprogrammed."

Section 2. §1512.2 of Title 5, Guam Code Annotated, is hereby *added* to
read:

18

## "§1512.2. Authorization to Enter Into Loan for Landfill Costs.

(a) Authorization to Borrow. *I Maga'lahen Guahan* is authorized to
borrow on behalf of the government of Guam as provided in this Section from one
(1) or more banks or other financial institutions an amount not to exceed the
amount necessary to provide Twenty Million Dollars (\$20,000,000) for the
purpose of financing costs of a new landfill.

(b) Terms and Conditions. The terms and conditions of the loan *shall*be as determined by *I Maga'lahen Guåhan* by the execution of a loan agreement;
provided, however, that the loan: (1) *shall* be subject to prepayment from the
proceeds of the first revenue bonds issued for the landfill, which proceeds may be

1 pledged for that purpose; (2) *shall not* be a general obligation of the government 2 of Guam: (3) shall not also be secured by a pledge of Section 30 revenues; (4) 3 shall, if not paid with the proceeds of revenue bonds, have annual principal 4 payments over the five (5) year period commencing one (1) year after its funding date; (5) shall bear interest at such fixed or variable rate or rates as may be 5 6 negotiated by I Maga'lahen Guåhan in the best interests of the government, such interest rate shall not exceed eight percent (8%) and shall be computed on a three 7 8 hundred sixty-five (365) day calendar year upon the actual amount extended to the 9 government; (6) prepaid charges shall not be levied by the bank or entity for 10 opening a loan or line of credit; and (7) interest derived from the financial 11 agreement *shall* be *exempt* from taxation by the government of Guam.

Approval by Guam Economic Development Authority. No loan 12 (c) authorized by this Section shall be entered into until the Board of Directors of 13 14 GEDA has approved the loan by resolution.

15 (d) Approval of Voters Not Required. The loan shall not be subject to the approval of the voters of Guam. 16

17 (e) Approval of Loan. I Liheslaturan Guåhan, pursuant to §50103(k), 18 Title 12 Guam Code Annotated, hereby approves a borrowing by the government 19 of Guam for the purposes and in the principal amount authorized by this Section 20 provided that the loan is entered into subject to the terms and conditions mandated 21 in this Section."

Section 3. §51504 of Chapter 51 of Division 2 of Title 10, Guam Code 22 23 Annotated is *amended* to read:

24

"§51504. Administration of the Recycling Revolving Fund. The 25 Administrator *shall* administer the Fund and *shall* encumber all amounts 26 available in the Fund as expeditiously as possible for the purposes of assisting and encouraging recycling of recyclable materials. 27 The

- Administrator shall administer the Fund in accordance with this Article to 1 2 cause the following material/waste to be recycled or otherwise disposed 3 according to the following priority: First Priority - junk vehicles, tires, batteries, waste oil, white 4 (a) 5 goods/appliances, (b)Second Priority - paper, cardboard, plastic, and glass, 6 (c) Third Priority - other recyclable materials as determined by the 7 8 Administrator. 9 Not more than one (1) FTE employee at Guam Environmental (d)10 Protection Agency to administer this Article. In Fiscal Year 2009 the Administrator shall expend monies from the 11 Recycling Revolving Fund to first pay any remaining unpaid debt including 12 any and all prior year obligations related to GSA 038-05 before any other 13 14 expenditures are made to ensure that all previous accounts have been 15 satisfied accordingly. The Administrator *shall* then pay current obligations of the Department of Public Works arising from the ongoing Island-Wide 16 Collection and Off-Island Disposal of Abandoned Vehicles, White Goods, 17 Tires, and Batteries program pursuant to GSA Bid No. 038-05. 18 Any 19 remaining unpaid debt *shall* be assumed by the Administrator. The Administrator, no later than ten (10) days after the end of each 20 21 fiscal year, shall transfer from the Recycling Revolving Fund three percent (3%) of the total amount collected during that fiscal year to fund one (1) 22 FTE employee at the Guam Environmental Protection Agency. The Fund 23 24 *shall* be subject to audits by the Public Auditor." Section 4. §§51507 and 51508 of Chapter 51 of Division 2 of Title 10, 25 26 Guam Code Annotated are *amended* to read:
- 27

"§51507. Authorization for the Mayors' Council of Guam to

5

1 **Contract with Recycling Companies.** (a) The Mayors' Council of Guam, 2 in accordance with the applicable procurement laws and with the approval of 3 the Administrator, is authorized to enter into contracts with recycling 4 companies for the collection, recycling, disposal, and processing, *or* any 5 combination thereof, of automobiles, buses, heavy equipment, trucks, 6 batteries, tires, white goods, and other recyclable materials, and as required 7 by, *or* in accordance with, Articles 3 and 4 of Title 10 GCA, Chapter 51.

(b) 8 At a minimum, the Mayors' Council shall require that all 9 offerors include, as part of their written offers, proof of current approved permits, certification of compliance with Title 10, GCA, Chapter 51 from 10 11 GEPA and a plan to remove collected recyclable materials, including abandoned vehicles, from Guam's waste stream. Contractors employed 12 under this Section shall perform all work under this Article in compliance 13 with all applicable laws, including those of this Chapter, and the applicable 14 Rules and Regulations of GEPA. 15

16 (c) The Guam Environmental Protection Agency *shall* promulgate
17 the necessary rules and regulations, in accordance with the Administrative
18 Adjudication Law, to properly implement this Article.

19 §51508. Adjustment of Recycling Fees. The Administrator *shall*20 review the fee authorized by §51506, *supra*, every twenty-four (24) months
21 and is authorized to adjust the fee by *not more than* twenty-five percent
22 (25%) in accordance with the Administrative Adjudication Law."

Section 5. (a) Legislative Intent. *I Liheslaturan Guåhan* finds that the legal authority permitting a landfill to be constructed at *Guatali* pursuant to Public Law 23-95 in that area in central Guam, known as *Guatali*, located near the old GORCO Oil site must be further clarified due to the parceling of that site as *Guatali* Parcel A and *Guatali* Parcel B. The original survey of Lot 439-R1 was

1	done in 1968. Since then, the parcel has been divided as follows:		
2	(1)	Lot R14, Tract 2411 (Land Management Office of the Recorder	
3		Instrument No. 630801) formerly known as the GORCO Oil	
4		site now known as the Shell Refinery;	
5	(2)	Parcel A of Lot 439-R1 as described by Doc Nos. 90143 &	
6		115867 with a total area of 809,374.74 square meters, or 80.937	
7		hectares or two hundred (200) acres, now owned by the U.S.	
8		Department of Interior, National Park Service (Land	
9		Management Office of the Recorder Document Nos. 90143 and	
10		115867) in 2001; and	
11	(3)	Parcel B of Lot 439-R1 with a total area of $352,872.12 \pm$ square	
12		meters, or 87.20 acres, now owned by the government of Guam	
13		Chamorro Land Trust Commission (Land Management Office	
14		of the Recorder Doc. No. 503740) in 2001.	
15	(b) I Lih	eslaturan Guåhan hereby reaffirms its prior authorization and	
16	permitted use of Parcel B of Lot No. 439-R1, Santa Rita, Guam, containing		
17	an area of $352,872.12\pm$ square meters as shown on that map recorded at the		
18	Office of the Recorder, Department of Land Management, government of		
19	Guam on August 8, 2001, under Instrument No. 641990 as a municipal solid		
20	waste landfill.		
21	Section 6.	Nothing in this Act shall be construed to be an acquiescence to	
22	or the legislative	approval of I Maga'lahi's or any other entity's selection of the	
23	Layon site as the location for a Municipal Solid Waste Landfill.		
24	Section 7.	The following is added to 1 GCA §2104 (Commission on	
25	Decolonization):		
26	"§21	04. The Commission <i>shall</i> meet regularly on the first Tuesday of	
27	every month	n at 3 p.m. or more often as determined by the Chairperson of the	

1 In the absence of both the Chairperson and the Vice Commission. 2 Chairperson from a meeting, a quorum of the members shall select an 3 Acting Chairperson to conduct the meeting until the Vice Chairperson or 4 Chairperson is in attendance. In the absence of a quorum, Minutes shall 5 be prepared by the Executive Director of the Commission indicating the lack of a quorum, the date, and the members in attendance. The Executive 6 Director shall transmit to I Maga'lahi and I Liheslatura notice of three (3) 7 8 unexcused absences of any member."

9 Section 8. The following is *added* to 21 GCA §75102 (*Chamorro* Land
10 Trust Commission):

11 The Commission shall meet regularly on the third "§75102. Thursday of every month at 1 p.m. or more often as determined by the 12 13 Chairperson of the Commission. At its first meeting the Commission shall 14 select a Vice Chairperson who shall conduct the meetings in the absence of In the absence of both the Chairperson and the Vice-15 the Chairman. 16 Chairperson from a meeting, a quorum of the members shall select an 17 Acting Chairperson to conduct the meeting until the Vice-Chairperson or 18 Chairperson is in attendance. In the absence of a quorum, Minutes *shall* be 19 prepared indicating the lack of a quorum, the date, and the members in attendance. Any appointed member of the Commission who fails to attend 20 three (3) consecutive regular meetings, without being excused pursuant to a 21 motion passed by the Commission, shall automatically be disqualified to 22 23 continue serving in his or her position and the appointing authority shall 24 then be required to appoint a replacement for said member. The Executive 25 Director *shall* transmit to *I Maga'lahi* and *I Liheslatura* notice of three (3) 26 unexcused absences of any member."

Section 9. A new Section 16 (c) is hereby *added* to Section 8 of P.L. 29-82
 to read as follows:

3 "(c) Notwithstanding any substantive *or* procedural provision of 4 Chapter 6 of Title 5 of the Guam Code Annotated, the government of Guam hereby 5 waives immunity from any suit *or* action in contract on the Loan, but *does not* 6 waive sovereign immunity as to the personal liability of elected *or* appointed 7 officials and employees of the government of Guam."



November 19, 2008

To: Judith T. Won Pat, Ed.D. Speaker

### RE: Request for Emergency Certification of Bill 383(LS)

I am requesting that Bill 383 (LS) be declared an emergency for the purpose of waiving the public hearing requirements.

Bill 383 (LS), at the request of *I Maga'Lahen Guahan*, would authorize the government of Guam to secure the financing needed to meet a Consent Decree mandate to deposit \$20 million to a trustee designated by the Receiver, Gershman, Brickner & Bratton, Inc. by January 5, 2009.

The legislation submitted proposes the reprogramming of deficit financing bond funds and, as an alternative, authorizes the government to acquire a \$20 million loan should market conditions prevent bond financing.

To ensure that the timelines for meeting this consent decree mandate is met, I am requesting that you declare this bill an emergency for the purposes of waiving the requirements of a public hearing.

I look forward to your approval of my request and the swift passage of this legislation.

Si Yu'os Ma'ase'

20

Rory J. Respicio Majority Leader



## OFFICE OF THE SPEAKER 29<sup>th</sup> GUAM LEGISLATURE JUDITH T. WON PAT, Ed.D

November 19, 2008

To: I Mina'Bente Nuebi Na Liheslaturan Guahan

RE: Emergency Certification of Bill 383(LS)

After careful evaluation for a request to waive the requirements for a public hearing on bill 383(LS);

**Bill No. 383 (LS) By request of I Maga'lahen Guahan in accordance with the Organic Act of Guam.** - An act to amend 5 GCA § 1512.1, Relative to the authorization to issue bonds and bond anticipation notes for deficit financing.

I certify, pursuant to 2 GCA §2103, that an emergency condition exists and that the requirements for a public hearing on bill 383(LS) is accordingly waived.

Senseramente,

Judith T. Won Pat, Ed.D. Speaker

cc: Clerk of the Legislature